

Financial Support to Ukraine

Swedish and Finnish non-paper

Ukraine will continue to need extensive international support for many years to come, including for urgent military needs, medium-term budgetary support and long-term reconstruction needs. The bulk of this support will need to be provided by European partners.

Ukraine's unmet financing needs for 2026 and 2027 is estimated at 130 billion euro, with budgetary and military support needs. A concrete need is projected to arise during the second quarter of 2026. Hence, it is urgent to find sufficient and predictable funding for Ukraine to cover the medium-term budgetary gap for 2026 and 2027.

The EU and its Member States have a central role to play. We need to ensure that Ukraine is and remains resilient and has the budgetary and military means to continue to counter Russia's aggression. This is the strongest signal that we can send to Russia. Investing in Ukraine is an investment in European security as a whole.

Sweden and Finland are strong advocates for increasing support to Ukraine and we welcome the Commission's work on providing a Reparations Loan to Ukraine, utilizing the immobilized Russian assets to the largest extent possible. Such a loan will provide Ukraine with stable and predictable funding to cover its most pressing medium-term budgetary and military needs for 2026 and 2027. As the European Council already confirmed, Russia's assets should remain immobilised until Russia ceases its war of aggression and compensates Ukraine for the damage caused by this war. It is key that the loan to Ukraine is only to be repaid once Ukraine receives war reparations from Russia.

Sweden and Finland stand ready to make the Reparations Loan as effective and comprehensive as possible. We encourage the Commission to swiftly move forward with a concrete proposal and all Member States to engage decisively.

The main deterrent against Russian aggression is capable Ukrainian armed forces, with substantial and sustained international support. Our financial support to Ukraine should include a clear element of industrial cooperation between Ukraine and the EU. This will ensure long-term and sustainable support, strengthen the Ukrainian defence sector and contribute to European security and defence capabilities by integrating Ukraine further into European cooperation. Providing Ukraine with modern military equipment in all domains, based on Ukraine's needs, is an important part of Europe's reassurance measures.

Sweden and Finland stand ready to continue our strong support, contribute to the development of Ukraine's armed forces and to support Ukraine's procurement of modern Western platforms and weapon systems. To the extent possible, the EU should be an enabler of such support.